

Reminder: Certain U.S.
Reporting and Compliance
Obligations for Investment
Advisers and Funds

A legal update from Dechert's Financial Services Group

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# Reminder: Certain U.S. Reporting and Compliance Obligations for Investment Advisers and Funds

The U.S. federal securities laws and the rules of U.S. self-regulatory organizations (such as the Financial Industry Regulatory Authority) impose certain reporting and compliance obligations on investment advisers and funds. Some of these requirements apply only to U.S.-registered investment advisers, but others apply to investment advisers and funds that are located outside the United States and are not registered as investment advisers in the United States. This DechertOnPoint provides a brief description of some of these requirements and serves as a reminder of the need for compliance.

#### Reporting of Significant Positions in U.S. Equity Securities

Investment advisers and funds that have discretion over, or beneficially own, more than certain amounts of equity securities registered under the Securities Exchange Act of 1934 ("Exchange Act") may have to report these holdings to the Securities and Exchange Commission ("SEC"). Depending on the circumstances, an investment adviser and/or fund may be required to file Form 13F, Schedule 13D, Schedule 13G or a combination of these with the SEC.

These reporting obligations apply to all investment advisers and funds regardless of whether they are registered with the SEC and regardless of where they are organized (U.S. or non-U.S.).

#### Form 13F

Who must file? Institutional Investment Managers (defined below).

What needs to be filed? Form 13F, plus any request for confidential treatment.

When are filings due? Within 45 days after the end of each calendar year with respect to which the

investment adviser is an Institutional Investment Manager and within 45 days after the last day of each of the first three calendar quarters of the subsequent calendar year. Thus, if the investment adviser reached the \$100 million threshold to be considered an Institutional Investment Manager as of the last day of any month in

2014, the investment adviser is required to make all four 13F filings in 2015.

**Definitions:** An "Institutional Investment Manager" is defined under Section 13(f)(1)(6)(A) of the

Exchange Act as (i) any person, other than a natural person, investing in or buying and selling securities for its own account, and (ii) any person, including a natural person, exercising investment discretion with respect to the account of any other

person.

Under Section 3(a)(35) of the Exchange Act, a person has "investment discretion" with respect to an account if the person (1) is authorized to determine what securities or other property shall be purchased or sold by or for the account, (2) makes decisions as to what securities or other property shall be purchased or sold by or for the account even though some other person may have responsibility for

such investment decisions, or (3) otherwise exercises such influence with respect to the purchase or sale of securities or other property by or for the account as the SEC, by rule, determines, in the public interest or for the protection of investors, should be subject to the operation of the provisions of the Exchange Act and the rules and regulations thereunder.

"Section 13(f) Securities" are generally (i) equity securities traded on a U.S. securities exchange or the NASDAQ and/or (ii) certain other securities such as:

- ADRs;
- certain convertible debt securities;
- swaps and other derivatives if these transactions result in an investment adviser exercising investment discretion over an underlying asset that is an equity security traded on an exchange; and
- put and call options to the extent that they appear on the SEC's list of reportable securities.

Each quarter, a complete list of Section 13(f) Securities is available at <a href="https://www.sec.gov/divisions/investment/13flists.htm">www.sec.gov/divisions/investment/13flists.htm</a>. Form 13F filers may rely on this list to determine whether a particular security should be included in the filing.

Please also see Frequently Asked Questions About Form 13F

#### **Schedule 13D**

Who must file?

Investment advisers, funds or other persons that are direct or indirect Beneficial Owners (defined below) of more than 5% of a class of Equity Securities (defined below) registered under the Exchange Act.

What needs to be filed?

Schedule 13D, unless qualified to file the short form Schedule 13G instead (see below for a discussion on Schedule 13G reporting).

When are filings due?

<u>Initial filings</u>: Within 10 days after becoming a direct or indirect Beneficial Owner of more than 5% of a class of Equity Securities registered under the Exchange Act, measured from the trade date and not the trade settlement date.

<u>Amendments</u>: Promptly (*i.e.*, one day) following any material changes in the information included in a prior filing (*e.g.*, most acquisitions and dispositions of additional Equity Securities constituting 1% of the class or where the intent of the reporting entity changes).

How is the 5% threshold measured?

When calculating the percentage of a class of Equity Securities of which it is a Beneficial Owner, an investment adviser must aggregate the holdings of the same

class of that Equity Security it holds for itself and all of its client accounts. Where a fund becomes the Beneficial Owner of more than 5% of a class of an Equity Security, it is likely that its investment adviser will also be deemed a Beneficial Owner of those securities for reporting purposes and both entities would then be required to file. In some circumstances, Equity Securities that are beneficially owned by others will also need to be aggregated.

#### **Definitions:**

For this purpose, "Beneficial Owner" can be a complex concept, but generally means an entity with:

- voting power over the Equity Security (including the power to vote or direct the voting of the Equity Security); or
- investment power over the Equity Security (including the power to dispose or direct the disposition of the Equity Security).

A "Beneficial Owner" of a security also includes any person who, directly or indirectly, creates or uses a trust, proxy, power of attorney, pooling arrangement or any other contract, arrangement, or device with the purpose or effect of divesting such person of beneficial ownership of a security or preventing the vesting of such beneficial ownership as part of a plan to evade the reporting requirements of Section 13(d) or (g) of the Exchange Act.

A person is also deemed to be the Beneficial Owner of an Equity Security if such person has the right to acquire such Equity Security within 60 days, including through exercising an option or warrant or through the conversion of a convertible security.

Investment advisers with the power to vote or sell an Equity Security held in client accounts will be deemed to be Beneficial Owners of those Equity Securities even if they do not receive any economic benefit from those securities.

"Equity Security" means an equity security of a publicly-traded company registered under the Exchange Act, including a listed closed-end investment company or exchange-traded fund, but excluding any class of non-voting securities.

#### Schedule 13G

#### Who must file?

Investment advisers, funds or other persons that are direct or indirect Beneficial Owners of more than 5% of a class of an Equity Security and qualify as either a Qualified Institutional Investor or Passive Investor (each as defined below). Non-U.S. institutions are also permitted to report beneficial ownership of securities on a short-form Schedule 13G instead of the longer Schedule 13D if they meet certain requirements. <sup>1</sup>

#### What needs to be filed?

Schedule 13G.

#### When are filings due?

#### Qualified Institutional Investors:

<u>Initial filings</u>: Within 45 days after the end of the calendar year in which the Qualified Institutional Investor becomes the Beneficial Owner of 5% or more of a class of an Equity Security.

<u>Amendments</u>: (1) Within 45 days of calendar year-end to report any changes, and (2) within 10 days after the end of any calendar month in which (a) the Qualified Institutional Investor becomes the Beneficial Owner of more than 10% of the class of an Equity Security, (b) the percentage beneficially owned increases or decreases by 5% or more of the outstanding securities of the class, and/or (c) there is a change in investment purpose.

#### Passive Investors:

<u>Initial filings</u>: Within 10 days of the acquisition that caused the Passive Investor to be the Beneficial Owner of 5% or more of a class of an Equity Security.

Amendments: (1) Within 45 days of calendar year-end to report any changes, (2) promptly if a Passive Investor becomes the Beneficial Owner of more than 10% of a class of an Equity Security, and (3) if the Passive Investor is a Beneficial Owner of between 10% and 20%, promptly if beneficial ownership increases or decreases by 5% of the class. A Passive Investor must file a Schedule 13D (see above) within 10 days if the Passive Investor's investment purpose changes or if the Passive Investor acquires beneficial ownership of more than 20% of the class.

### How is the 5% threshold measured?

See Schedule 13D discussion above regarding measurement of the 5% threshold.

In order for a non-U.S. institution to be eligible to file using the shorter Schedule 13G, the non-U.S. institution must be: (a) the non-U.S. equivalent of the types of U.S. institutions listed in Exchange Act Rule 13d-1(b)(1)(ii); (b) subject to a regulatory regime that is substantially comparable to the regulatory regime applicable to the equivalent U.S. institution (provided that the non-U.S. institution includes a certification with the Schedule 13G representing that this is the case, and that it will provide the information that would have been required in a Schedule 13D filing to the SEC staff upon request); and (c) holding the securities in the ordinary course of business and not with the purpose or effect of influencing or changing control of the issuer.

**Definitions:** 

"Qualified Institutional Investors" (*i.e.*, all persons entitled to rely on Exchange Act Rule 13d-1(b))<sup>2</sup> include, *inter alia*:

- registered broker-dealers;
- banks;
- insurance companies;
- registered investment companies;
- · SEC- or state-registered investment advisers; and
- non-U.S. equivalents of the foregoing, subject to certain restrictions.

A "Passive Investor" is a person that:

- is not a Qualified Institutional Investor;
- holds an Equity Security in the ordinary course of business;
- does not hold the Equity Security for the purpose of changing or influencing control of the issuer; and
- does not hold more than 20% of the applicable class of Equity Security.

"Beneficial Owner" and "Equity Security" have the meanings set out under the Schedule 13D discussion above.

#### **Large Trader Reporting**

Market participants, including investment advisers, that conduct in excess of a threshold amount of trading activity (as measured by volume or market value) in exchange-listed securities as described below are required to file Form 13H with the SEC, in order to obtain a "Large Trader Identification Number."

#### Form 13H

Who must file?

Large Traders (defined below).

What needs to be filed?

Form 13H, which includes disclosure of the senior officers of the Large Trader, together with a list of the brokerage firms that effect transactions on behalf of the Large Trader.

Once the initial Form 13H is filed, the Large Trader will receive a Large Trader Identification Number (also known as an "LTID") from the SEC, which the Large

<sup>&</sup>lt;sup>2</sup> See Exchange Act Rule 13d-1(b) for a complete list of entities.

Trader must then provide to any broker-dealer where the Large Trader, or its affiliates, maintain an account.

#### When are filings due?

<u>Initial filings</u>: Promptly after crossing the volume thresholds. "Promptly" is not defined, but is generally understood to mean within 10 days. Voluntary filings are permitted and traders who expect to cross the thresholds in the future may wish to file prior to crossing the thresholds.

<u>Amendments</u>: Within 10 days after the end of any calendar quarter in which any information in Form 13H becomes inaccurate. However, the SEC encourages Large Traders to file an amendment as soon as possible after the information in Form 13H becomes inaccurate. The addition or removal of any broker-dealers from the Large Trader's list of broker-dealers triggers an amendment filing requirement.

### Is there an annual filing requirement?

Yes. Form 13H must be filed annually (45 days after calendar year-end) even if there are no changes to the Form 13H.

If the Large Trader did not conduct aggregate transactions during the prior full calendar year that crossed the thresholds, the Large Trader can file for "Inactive Status" on Form 13H.

#### **Definitions:**

A "Large Trader" is any person or entity that effects transactions in NMS Securities (defined below) in an amount equal to or exceeding 2 million shares or \$20 million during any calendar day; or 20 million shares or \$200 million during any calendar month. This includes U.S. and non-U.S. based traders. The thresholds include transactions for the trader's own account and any accounts over which the trader exercises investment discretion. Accordingly, this typically includes client accounts of an investment adviser.

Under Rule 600(b)(46) of Regulation NMS, "NMS Security" is defined to include any security or class of securities for which transaction reports are collected, processed, and made available pursuant to an effective transaction reporting plan, or an effective national market system plan for reporting transactions in listed options. In general, the term "NMS Security" refers to U.S. exchange-listed equity securities and standardized options, but does not include U.S. exchange-listed debt securities, securities futures, or U.S. open-end mutual funds, which are not currently reported pursuant to an effective transaction reporting plan.

### Note on SEC filings and SEC filing codes

Issuers must submit Form 13F, Schedule 13D, Schedule 13G and Form 13H filings with the SEC electronically via the Electronic Data Gathering, Analysis and Retrieval ("EDGAR") system.

Entities that have not previously made any filings with the SEC through EDGAR should allow at least four to five business days prior to the deadline for the first filing to be made with the SEC (whether on Form 13F, Schedule 13D, Schedule 13G or Form 13H) to obtain the necessary SEC filing codes. Sometimes more time is needed.

#### **Annual Updating of Adviser's Form ADV**

An asset manager registered as an investment adviser with the SEC must update Part 1 and Part 2 (which is comprised of Part 2A ("Brochure") and Part 2B ("Brochure Supplement")) of its Form ADV on an annual basis. "Exempt reporting advisers" must file portions of Part 1.

#### What is Form ADV?

Form ADV is the investment adviser registration form used by the SEC. Form ADV consists of two parts, each of which contains sub-parts. A registered investment adviser must file amendments to Part 1 of Form ADV and the Brochure electronically on the SEC's Investment Adviser Registration Depository ("IARD") website. Amendments to Part 1 must be submitted electronically through the IARD system and the updated Brochure must be uploaded as a text-searchable document in portable document format (PDF).

By what date must Part 1 of Form ADV and the Brochure be updated?

Part 1 of Form ADV and the Brochure must be updated at least annually within 90 days of the registered investment adviser's fiscal year-end. For registered investment advisers with a December 31 fiscal year-end, the annual amendment filing for 2015 is due on March 31, 2015.

Is there an annual update requirement for the Brochure Supplement?

There currently is no mandatory filing requirement for the Brochure Supplements for federally registered advisers; instead, advisers must maintain copies of their Brochure Supplements in their books and records. Registered investment advisers should review their Brochure Supplements periodically, including at the time of the annual update and upon any changes in personnel or an individual's title or function, to ensure that the disclosure remains current. As with Part 1 and the Brochure, all advisers are required to update the information in the Brochure Supplements promptly after any disclosure becomes materially inaccurate.

What is the delivery requirement for the Brochure?

The registered adviser must deliver to clients within 120 days of its fiscal year-end a summary of material changes to the Brochure from the prior year, with either (i) the updated Brochure, or (ii) an offer to provide the updated Brochure upon request.

Is there a delivery requirement for the

A Brochure Supplement must be delivered to a new or prospective client at or before the time when the "supervised person" to whom the Brochure Supplement

The updating of certain sections of Part 1 and the Brochure cannot wait until the annual update. Information contained in Items 1, 3, 9 and 11 of Part 1 must be amended promptly after any change, and information in Items 4, 8 and 10 must be amended promptly after the information becomes materially inaccurate. Information in the Brochure must be updated promptly after the information becomes materially inaccurate (except for changes to the Summary of Material Changes and the amount of assets under management, which do not require interim updates). Additionally, advisers who file Form PF on a quarterly basis must amend Section 7.B of Schedule D of their Form ADV when they begin advising a new Private Fund, in order to obtain a private fund identification number for such Private Fund. This identification number is required on the adviser's Form PF filings. Certain Private Funds can be excluded from Form ADV and Form PF if the fund: (a) is not a U.S. entity; (b) is not beneficially owned by any U.S. Persons; and (c) has not been "offered" in the United States in the prior 12 months.

<sup>&</sup>lt;sup>4</sup> A supervised person is any of the investment adviser's employees, partners or directors, or any other person that provides investment advice on behalf of the adviser and is under the adviser's control or supervision.

#### **Brochure Supplements?**

relates begins to provide advisory services (or certain other services) to that client.<sup>5</sup> Delivery of an updated Brochure Supplement to clients is required when there is new disclosure of a disciplinary event, or a material change to disciplinary information already disclosed.

### What filing fees are required?

There is a fee payable in connection with filing the annual updating amendment, which ranges from US \$40 to US \$225, depending on assets under management ("AUM"). There are additional annual renewal fees charged by certain states in which the investment adviser has made notice filings. The state renewal fees are generally charged to the investment adviser's IARD account in December of each year.

# What are the Form ADV filing requirements for exempt reporting advisers?

Those advisers who are not required to register with a state securities regular and which fall into the category of "exempt reporting adviser" (advisers who qualify as "private fund advisers" or "venture capital fund advisers") must submit specified portions of Part 1 of Form ADV to the SEC. <sup>6</sup> Exempt reporting advisers are not required to have a Brochure or Brochure Supplement.

Form ADV filings made by exempt reporting advisers are subject to the same annual updating requirements as registered advisers (the filings must be updated within 90 days of the adviser's fiscal year-end). All filings made by exempt reporting advisers are publicly available.

#### **Private Fund Reporting by Registered Advisers**

Registered investment advisers who manage "Private Funds" above certain AUM thresholds must file Form PF. A "Private Fund" is any issuer that would be an investment company as defined in Section 3 of the Investment Company Act of 1940, but for the exemptions provided by Section 3(c)(1) or 3(c)(7) of that Act. <sup>8</sup> Form PF describes the categories of Private Funds for which reporting is required and sets forth relevant AUM thresholds and related reporting and updating requirements for each category. The four main categories of Private Funds are "Hedge Funds" (which may include certain UCITS), "Liquidity Funds," "Private Equity Funds," and "other" funds. These terms are defined in the Glossary of Terms in Form PF.

There are several exceptions to the Brochure Supplement delivery requirement. If a supervised person begins to provide advisory services as a result of another supervised person's termination or resignation, the delivery of the new supervised person's Brochure Supplement can be made within 30 days after the new supervised person begins to provide advisory service to the client if certain conditions are met. If a supervised person provides advisory services to clients on a temporary basis for 30 days or less (such as when the primary supervised person is on vacation), an adviser does not need to deliver a Brochure Supplement with respect to such supervised person.

Exempt reporting advisers must complete Items 1, 2B, 3, 6, 7, 10, 11, and the corresponding sections of Schedules A, B, C and D of Part 1 of Form ADV.

As with registered advisers, the updating of certain sections of Part 1 cannot wait until the annual update. Information contained in Items 1, 3 and 11 must be amended promptly after any change, and information in Item 10 must be amended promptly after the information becomes materially inaccurate.

<sup>&</sup>lt;sup>8</sup> This is also the definition of a Private Fund for purposes of Form D, Form ADV and FINRA Rules 5130 and 5131.

#### Form PF

#### Who must file?

SEC-registered investment advisers who manage at least one Private Fund and have at least \$150 million of gross AUM in connection with the Private Fund(s) they manage ("Relevant AUM"). A registered adviser must include on Form PF the Private Funds it identified on its Form ADV. <sup>9</sup>

#### What needs to be filed?

Form PF, including:

Part 1A/1B: all filers

Part 1C: all advisers to Hedge Funds

Part 2: Large Hedge Fund Advisers (those with at least \$1.5 billion in Relevant AUM

with respect to Hedge Funds)

Part 3: Large Liquidity Fund Advisers (those with at least \$1 billion in Relevant AUM

with respect to Liquidity Funds)

Part 4: Large Private Equity Fund Advisers (those with at least \$2 billion in Relevant

AUM with respect to Private Equity Funds)

### When are initial filings due?

#### For advisers who qualify as Large Hedge Fund Advisers:

An adviser who crosses the threshold of \$1.5 billion of Relevant AUM with respect to Hedge Funds as of any month-end must file Form PF (including the more detailed Part 2 as applicable) within 60 days of the end of the subsequent fiscal quarter of the adviser. For example, if an adviser with a fiscal year-end of December 31 crosses such threshold as of the last day of February, the adviser must file Form PF with respect to data from the April to June fiscal quarter within 60 days following the end of June.

#### For advisers who qualify as Large Liquidity Fund Advisers:

An adviser who crosses the threshold of \$1 billion of Relevant AUM with respect to Liquidity Funds as of any month-end must file Form PF (including the more detailed Part 3 as applicable) as of the end of the subsequent fiscal quarter of the adviser. For example, if the adviser with a fiscal year-end of December 31 crosses such threshold as of the last day of February, the adviser must file Form PF with respect to data from the April to June fiscal quarter within 15 days following the end of June.

For all advisers to Private Equity Funds, as well as advisers to Hedge Funds or Liquidity Funds who do not meet the threshold to be Large Hedge Fund Advisers or Large Liquidity Fund Advisers:

For purposes of calculating Relevant AUM, there are certain instances in which an adviser must aggregate certain separatelymanaged and fund accounts and certain instances when it is not required to do so, which may lessen the reporting burden. In addition, in cases where a Private Fund is managed by multiple advisers, only one adviser is permitted to file Form PF with respect to such Private Fund. The Relevant AUM for Liquidity Funds includes registered money market fund assets.

Filings are due 120 days following the end of the fiscal year of the adviser, if the adviser had at least \$150 million in Relevant AUM as of the end of such fiscal year.

Large Private Equity Fund Advisers must file the more detailed Part 4 of Form PF by the same deadline.

For all such advisers with a December 31 fiscal year-end, the Form PF filing is due April 30, 2015.

### Is there an update requirement?

Yes, depending on which parts of the Form PF are filed. Large Hedge Fund Advisers and Large Liquidity Fund Advisers must update Form PF quarterly. All other qualifying advisers must update Form PF annually. The updating requirements for each part is summarized below:

Part 1: annually within 120 days of the adviser's fiscal year-end

Part 2: quarterly within 60 days of the end of each fiscal quarter of the adviser

Part 3: quarterly within 15 days of the end of each fiscal quarter of the adviser

Part 4: annually within 120 days of the adviser's fiscal year-end

If an adviser is required to file multiple sections of Form PF (e.g., an adviser is both a Large Private Equity Fund Adviser and a Large Liquidity Fund Adviser), the adviser only needs to update each Form PF section by the applicable deadline for such section. For example, the adviser described above would need to update portions of Form PF with respect to Liquidity Funds within 15 days after the end of each fiscal quarter, but would only need to update portions of Form PF with respect to Private Equity Funds on an annual basis within 120 days after the end of its fiscal year.

#### Filing Requirements for New and Continuing U.S. Private Placements

Section 5 of the Securities Act of 1933 ("Securities Act") generally requires registration of any security offered or sold through the use of any means of U.S., interstate or international commerce. Section 4(a)(2) of the Securities Act and Regulation D provide private placement exemptions from registration under the Securities Act for any offer or sale of a security by an issuer that does not involve a public offering. Rule 506 under Regulation D is a commonly-used private placement exemption that allows issuers to raise money in a private securities offering without a maximum offering amount if investors generally meet certain eligibility requirements, including qualifying as accredited investors.

#### Form D

#### Who must file?

Each issuer, including hedge funds, private equity funds and foreign funds (e.g., UCITS), that makes a private placement offering in the United States pursuant to Regulation D. Additionally, any issuer making a continuing private placement in the United States is required to file, annually during the course of the offering, an updating amendment to its federally filed Form D.

#### What needs to be filed?

Form D with the SEC, plus any additional blue sky filings in the state(s) where the sale of securities occurred, depending on each state's blue sky laws. Further, New York currently requires that certain pre-sale filings be made. For continuing offerings, the filing of the required annual amendment with the SEC may trigger various state notice renewal filing requirements as well.

As part of the Form D filing, the issuer must certify that it is not disqualified, by the "Bad Actor Rules," one of which prevents issuers from relying on the Rule 506 exemption, if the issuer or a covered person (which includes the issuer's directors, officers, and certain beneficial owners, among other individuals and entities) has had a relevant criminal conviction or has been the subject of certain regulatory actions or other disqualifying events.

As support for its certification, the issuer may need to obtain representations from each covered person that such person (i) has not been the subject of any relevant disqualifying event and (ii) will notify the issuer upon an event that might trigger the Bad Actor Rule. The issuer should obtain updated representations in connection with the Bad Actor Rule periodically as long as the offering is ongoing.

#### When are filings due?

<u>New offerings</u>: Within 15 days after the first sale of securities. The date of first sale is the date on which the first investor is irrevocably contractually committed to invest, which, depending on the terms and conditions of the contract, could be the date on which the issuer receives the investor's subscription agreement or payment.

<u>Continuing offerings</u>: On or before the anniversary of the issuer's last federally filed Form D.

Form ADV requires investment advisers to specify whether each Private Fund that they advise is relying on Regulation D and, if so, to provide such Private Fund's Form D file number. It is therefore imperative to ensure that all Form D filings are kept up to date.

#### How are filings made?

Issuers must submit Form D filings to the SEC electronically via the EDGAR system. State Form D notice filings may be made either electronically or in paper format. An electronic system was recently launched for electronic state Form D notice filings. Most states are transitioning to the electronic system and will allow both electronic and paper Form D filings during 2015. However, it is likely that electronic filings will be mandatory starting in January 2016 in almost all jurisdictions.

States are becoming increasingly demanding regarding compliance with their notice filing requirements. Penalties for non-compliance can include substantial late fees and can ultimately lead to demands by state securities regulators that rescission offers be made to investors within that state.

#### What do I need to make the filing with the SEC electronically?

Issuers that have not previously filed documents with the SEC will need to obtain EDGAR access codes before such issuers can file Form D. Each issuer must obtain its own EDGAR codes.

### Is there an update requirement?

Amendments to Form D are generally required to be made where:

- a year has passed since the filing of the Form D or the most recent amendment, if the offering is still ongoing;
- a material mistake of fact or error in a previously filed notice is discovered; or
- a change in information occurs, other than in certain prescribed circumstances.

#### Annual Eligibility Verification for a Fund's Participation in "New Issues"

"New Issues" involve the initial public offering of securities in which a member of the U.S. Financial Industry Regulatory Authority ("FINRA") is a part of the underwriting syndicate.

### Who may invest in New Issues?

**Rule 5130:** An account, including a private investment fund, may invest in New Issues (defined below) only in accordance with the requirements of FINRA Rule 5130, which provides that Restricted Persons (defined below) are limited in their ability to invest in New Issues.

**Rule 5131**: FINRA Rule 5131 regulates the allocation of New Issues by U.S.-registered broker-dealers ("FINRA Members") to executive officers and directors of current (and certain former and prospective) investment banking clients of the FINRA Member. Rule 5131 provides that Covered Persons (as defined below) that have certain relationships with FINRA Members are limited in their ability to invest in New Issues.

Generally, a private investment fund's offering materials contain a questionnaire in the fund's application form or subscription agreement, designed to ascertain whether investors are Restricted Persons or Covered Persons. This will enable the fund to determine whether it may invest in New Issues in compliance with Rule 5130 and Rule 5131.

#### **Definitions:**

"New Issue" is any initial public offering of an equity security, as defined in Section 3(a)(11) of the Exchange Act, made pursuant to a registration statement or offering circular. New Issues do not include:

 offerings made pursuant to an exemption under Section 4(a)(1), 4(a)(2) or 4(a)(6) of the Securities Act or Securities Act Rule 504, if the securities are "restricted securities" under Securities Act Rule 144(a)(3), or Rule 144A, Rule 505 or Rule 506 adopted under the Securities Act;

- offerings of exempted securities as defined in Section 3(a)(12) of the Exchange Act, and rules promulgated thereunder;
- offerings of securities of a commodity pool operated by a commodity pool operator;
- rights offerings, exchange offers, or offerings made pursuant to a merger or acquisition;
- offerings of investment grade asset-backed securities, convertible securities, or preferred securities;
- offerings of a registered investment company;
- offerings of securities that have a pre-existing market outside of the United States; and
- offerings of a business development company (as defined in Section 2(a)(48) of the Investment Company Act), a direct participation program (as defined in FINRA Rule 2310(a)) or a real estate investment trust (as defined in Section 856 of the U.S. Internal Revenue Code, or "IRC").

"Restricted Persons" under Rule 5130 are FINRA Members or other broker-dealers, certain broker-dealer personnel, finders and fiduciaries, portfolio managers, and owners of broker-dealers.

As used herein, "Covered Persons" are "executive officers and directors" of public companies and certain covered non-public companies, and persons "materially supported" by such executive officers and directors.

An "executive officer or director" for the purpose of Rule 5131 includes any: (i) person named as an executive officer or director in a U.S. public company's most recent proxy statement filed with the SEC or in an annual report filed with the SEC on Form 10-K or Form 20-F; (ii) an executive officer or director of a non-U.S. company that is registered with the SEC under the Exchange Act; or (iii) an executive officer or director of certain non-public companies. For entities that are not formed as corporations, the term "director" should be interpreted to include any person who performs similar functions for such entity.

"Material support" for the purpose of Rule 5131 means directly or indirectly providing more than 25% of a person's income in the prior calendar year. Persons living in the same household are deemed to be providing each other with material support.

### What verifications are required?

A private investment fund seeking to invest in New Issues must receive an initial positive affirmation of an investor's eligibility to participate in New Issues before such fund may allocate profits and losses from New Issues to such an investor.

Rule 5130 and Rule 5131 require that an investor's eligibility to participate in New Issues be reconfirmed on an annual basis. Many investment advisers also ask those investors that have previously been classified as Restricted Persons or Covered Persons whether their status has changed, to determine whether those investors would be eligible to participate in New Issues.

## What format is required for an annual verification?

Both Rule 5130 and Rule 5131 allow investment advisers to follow a "negative consent" process for annual verification of an investor's status. As such, an investment adviser may send a notice asking whether there has been any change in an investor's status. This notice may be provided together with the fund's annual report or other materials sent to investors periodically or in a separate mailing. Provided that an investor has not affirmatively reported a change in its status, the fund is permitted to rely on existing information regarding a particular investor.

#### **ERISA – Monitoring Ownership by Benefit Plan Investors**

An investment adviser is subject to certain restrictions under the U.S. Employee Retirement Income Security Act of 1974 ("ERISA") to the extent that a fund it manages includes "plan assets." When ERISA plans invest in a pooled fund, the fund's assets will only be considered plan assets if "Benefit Plan Investors" own 25% or more of the value of any class of equity interests in the fund. Therefore, an investment adviser will not be subject to ERISA if the percentage of Benefit Plan Investors in a fund advised by the investment adviser does not exceed 25% or more of the value of any class of equity interests in that fund.

There are no specific annual monitoring requirements set forth under ERISA for reviewing whether a fund has become a "plan assets" entity that is subject to ERISA. However, a private investment fund that is not intended to be subject to ERISA may wish to periodically review ownership by Benefit Plan Investors to confirm that the fund has not become a "plan assets" fund.

### Who are "Benefit Plan Investors"?

"Benefit Plan Investors" include: (i) an "employee benefit plan" subject to Part 4 of Title I of ERISA; (ii) a "plan" to which Section 4975 (the prohibited transaction provisions) of the IRC applies; and (iii) entities the assets of which include "plan assets" for purposes of ERISA or Section 4975 of the IRC by reason of a plan's investment in the entity or otherwise.

Non-U.S. retirement plans, governmental plans and other plans that are not subject to Title I of ERISA or Section 4975 of the IRC are not Benefit Plan Investors.

### What testing must be performed?

An investment adviser to a fund wishing to avoid becoming subject to ERISA should perform testing with respect to each class of equity interests in the fund to attempt to ensure that Benefit Plan Investors do not hold 25% or more of the value of any class of equity interests. In determining whether Benefit Plan Investor ownership exceeds the 25% threshold, the value of any equity interests in the fund held by any person who has discretionary authority or control with respect to the fund's assets, or who provides investment advice for a fee, or any affiliate of such a person, will be disregarded (provided that such person is not a Benefit Plan Investor).

In a fund of funds structure or a master-feeder structure, each level of the fund must be tested for compliance with the 25% threshold (although the issue may be less significant at the feeder level in the case of certain fund structures).

### When must testing be performed?

A determination of whether Benefit Plan Investor ownership exceeds the 25% threshold must be made after each acquisition of an equity interest (which has also been interpreted to include each redemption of an interest) in the fund.

Each investor should be required to represent whether it is a Benefit Plan Investor when making an initial investment (with some funds seeking continuing assurances from their investors). This may be accomplished through a Benefit Plan Investor questionnaire in a fund's subscription agreement or application form.

#### **CFTC and NFA Requirements**

Commodity pool operators ("CPOs") and commodity trading advisors ("CTAs") that are registered with the U.S. Commodity Futures Trading Commission ("CFTC") generally must become members of the National Futures Association ("NFA") ("NFA Members") and must: (i) file quarterly reports with the NFA; (ii) complete an annual self-examination; and (iii) complete an NFA "Annual Registration Update," which includes submitting the firm's NFA annual questionnaire and paying certain fees and dues to the NFA. <sup>10</sup> In addition, CPOs and CTAs relying on certain exclusions or exemptions from registration must annually affirm the applicable exclusion or exemption with the NFA.

Further, any U.S. person or entity trading in OTC swaps must obtain and subsequently annually certify a legal entity identifier ("LEI") to allow swap data recordkeeping and reporting by their swap dealers. Any entity trading in the CFTC-regulated futures and swaps markets may also be required to provide information to their futures commission merchants ("FCMs") and swap dealers to fulfill CFTC "ownership and control reporting" requirements. Market participants holding "reportable positions" or owning a "volume threshold account" in certain futures and swaps will also be required to provide reports on their ownership, control and business activities to the CFTC on CFTC Form 40 and CFTC Form 40S.

#### **CPO Quarterly Report: Form CPO-PQR and Form NFA-PQR**

CFTC Regulation 4.27 and NFA Compliance Rule 2-46 require a registered CPO to periodically file certain risk-related reports on CFTC Form CPO-PQR and NFA-PQR relating to each pool the CPO operates (with limited exceptions). The forms consist of Schedules A, B and C.

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Any entity that (i) is the moving force behind the formation, promotion and operation of a commodity pool, (ii) solicits investments in the commodity pool, and (iii) has the authority to hire (and to fire) the pool's CTA is required to register as a CPO with the CFTC, unless the entity qualifies for relief under an exclusion or exemption under the Commodity Exchange Act ("CEA") or CFTC Regulations. In addition, an individual or organization that, for compensation or profit, engages in the business of advising others as to the value of, or the advisability of trading in, commodity futures contracts or commodity options, commodity swaps, futures, options or swaps on foreign currency exchange contracts or many other over-the-counter ("OTC") derivatives must register with the CFTC as a CTA unless the individual or organization qualifies for relief under an exemption or exclusion under the CEA or CFTC Regulations.

Who must file? CPOs registered with the CFTC.

#### What needs to be filed?

CPO Size	1 <sup>st</sup> Quarter	2 <sup>nd</sup> Quarter	3 <sup>rd</sup> Quarter	4 <sup>th</sup> Quarter
>\$1.5 billion ("Large CPO")	CPO-PQR A, B, C*			
\$150 million to \$1.5 billion ("Mid- Size CPO")	NFA-PQR	NFA-PQR	NFA-PQR	CPO-PQR A, B
<\$150 million ("Small CPO")	NFA-PQR	NFA-PQR	NFA-PQR	CPO-PQR A and NFA-PQR
SEC-Registered Investment Adviser who files Form PF	NFA-PQR	NFA-PQR	NFA-PQR	CPO-PQR A and NFA-PQR

<sup>\*</sup>Schedule C Part 2 only applicable to pools of at least \$500 million.

When are filings due? Within 60 days of the calendar quarters ending in March, June and September and

within 90 days of the calendar year-end (60 days for Large CPOs only).

**How are filings made?** Electronically using the NFA's EasyFile system.

#### CTA Quarterly Report: Form CTA-PR and NFA PR

CFTC Regulation 4.27 and NFA Compliance Rule 2-46 require that all CTAs file CFTC Form CTA-PR and NFA Form PR with the NFA. These forms provide the CFTC and NFA with general information about the CTA, its trading programs, the pool assets directed by the CTA and the identity of the CPOs that operate the pools. The forms consist of Schedules A and B.

Who must file? CTAs registered with the CFTC.

What needs to be filed? Schedules A and B of Form CTA-PR. Note that CFTC Form CTA-PR and NFA Form

PR require the same information regardless of whether the filing is to meet CFTC

and/or NFA filing requirements.

A registered CTA that is also registered with the SEC as an investment adviser and advises only pools that satisfy the definition of "Private Fund" must only file Schedule A

of Form CPO-PQR.

For a non-NFA Member, a limited version of Form CTA-PR.

When are filings due? Within 45 days of the end of each calendar quarter for registered CTAs that are NFA

Members. For non-NFA Members, within 45 days of the calendar year-end.

How are filings made?

Electronically using the NFA's EasyFile system.

#### **NFA Annual Self-Examination Questionnaire**

NFA Compliance Rules 2-9, 2-36 and 2-39 impose continuing responsibilities on NFA Members to diligently supervise their employees and agents. As a general matter, the NFA allows its members to determine what constitutes "diligent supervision." However, the NFA believes all NFA Members should regularly review their supervisory procedures and requires that NFA Members complete an internal review of their supervisory procedures and certain records using the NFA's "Self-Examination Questionnaire."

To whom does requirement apply? NFA Member CPOs and CTAs (including those who take advantage of CFTC

Regulation 4.7).

What needs to be completed? An appropriate representative of the CPO/CTA must review the firm's procedures

and records using the Self-Examination Questionnaire and sign a written attestation stating that he or she has reviewed the firm's operations using the

Self-Examination Questionnaire.

Where is Questionnaire found? <a href="https://www.nfa.futures.org/NFA-compliance/publication-library/self-exam-">https://www.nfa.futures.org/NFA-compliance/publication-library/self-exam-</a>

questionnaire.HTML

When must Self-Examination be

completed?

Within 12 months of the last self-examination.

What must CPO/CTA do with

Questionnaire?

Keep the completed questionnaire and attestation as part of the CPO/CTA's records and, for the first two years, keep the copies in an easily accessible place.

The attestation must be produced in connection with NFA exams.

#### **NFA Annual Registration Update**

NFA Registration Rule 204(d) requires that each NFA Member complete an Annual Registration Update each year on the anniversary of its registration with the NFA. The Annual Registration Update covers information about the NFA Member firm as well as its principals and associated persons. In addition, NFA Members must complete the NFA annual electronic questionnaire, which includes firm and disaster recovery information, as well as a questionnaire for each category of registration (*i.e.*, CPO or CTA) and pay certain fees and dues to the NFA. The failure to complete the Annual Registration Update will be deemed a request to withdraw registration from the NFA.

Who must complete update? All NFA Members.

What needs to be submitted? A completed Annual Registration Update, the NFA annual electronic questionnaire

and the annual registration records maintenance fee of \$100 for each category of

registration in addition to any other outstanding registration fees.

When are updates due? Within 30 days of the anniversary of the NFA Member's registration with the NFA.

**How are updates made?** Electronically through the NFA's Online Registration System.

#### **Annual Affirmation Process**

CPOs and CTAs that rely on an exclusion or exemption under CFTC Regulations 4.5, 4.13(a)(1), 4.13(a)(2), 4.13(a)(3) and 4.13(a)(5) and/or CFTC Regulation 4.14(a)(8) must annually affirm the applicable exclusion/exemption.

Who must complete affirmation? Excluded or exempt CPOs relying on CFTC Regulations 4.5, 4.13(a)(1), 4.13(a)(2),

4.13(a)(3) and 4.13(a)(5) and exempt CTAs relying on CFTC Regulation 4.14(a)(8).

What needs to be done? Affirm that the applicable exclusion or exemption continues to be effective.

When are affirmations Within 60 days of the calendar year-end.

due?

How are affirmations

made?

Electronically through the NFA Exemptions System.

#### **Annual Certification of CICIs/LEIs**

CFTC Regulation 45.6 requires that every market participant (*i.e.*, each fund or account managed by a CPO or CTA) that enters into OTC derivatives transactions must have an LEI. Currently, the CFTC has designated "CFTC Interim Compliance Identifier" ("CICI") as the appropriate LEI, but also recognizes certain other international LEIs. An LEI is a reference code used by swap dealers and the CFTC to identify each legally distinct entity trading in swaps for reporting and recordkeeping purposes. The CFTC has designated the DTCC-SWIFT utility called the Global Markets Entity Identifier ("GMEI") as the provider of CICIs and LEIs.

Once a market participant has registered an entity for a CICI/LEI, the legal entity information must be certified annually.

Who must complete certification? Every entity with a CICI/LEI.

What needs to be done? Information related to an entity record must be updated as necessary and certified

to be accurate.

When is maintenance required? Within one year of the initial registration or last annual certification.

**How is annual maintenance** Electronically through the GMEI utility portal.

completed?

#### **Ownership and Control Reports**

The CFTC requires futures commission merchants ("FCMs") and swap dealers to submit ownership and control reports ("OCR") to the CFTC for certain of their clients/counterparties. Many FCMs and swap dealers have requested their CPO and CTA clients to provide this information for each fund or account under their management fund that is trading futures, options, and specified physical commodity "paired swaps" and/or "swaptions" in order to permit the FCMs and/or swap dealers to submit OCR reports to the CFTC regarding their clients' accounts as required under the final rules.

Who must report? CPOs/CTAs of funds or accounts trading (i) futures or options on U.S. reportable

markets (designated contract markets or swap execution facilities) or (ii) "paired swaps" and/or "swaptions" where at least one counterparty is a U.S. person.

**Definitions:** A "paired swap" is an open swap that is: (1) directly or indirectly linked, including

being partially or fully settled on, or priced at a differential to, the price of any of the commodity futures contracts in CFTC Regulation 20.2; or (2) directly or indirectly linked, including being partially or fully settled on, or priced at a differential to, the

A "swaption" is an option to enter into a swap or a swap that is an option.

price of the same commodity for delivery at the same location or locations.

What needs to be done? CPOs/CTAs of any relevant fund or account must provide required information

through the OCR Portal, which is part of the FIA Tech System.

When are filings due? FCMs and swap dealers are requiring their clients/counterparties to provide

ownership and control information and update it on an ongoing basis.

#### CFTC Form 40 and CFTC Form 40S

CFTC Regulation 18.04 requires that a trader who (i) owns, holds or controls a "reportable position" in exchange-traded futures and/or options or (ii) owns or controls a "volume threshold account" or "volume threshold sub-account" of exchange-traded futures and/or options, file CFTC Form 40 upon a special call by the CFTC. Similarly, CFTC Regulation 20.5 requires that a trader who (i) owns, holds or controls a "reportable position" in paired swaps and/or swaptions or (ii) owns or controls a "volume threshold account" or "volume threshold sub-account" of paired swaps and/or swaptions, file CFTC Form 40S upon a special call by the CFTC.

New rules published by the CFTC on November 18, 2013 revise CFTC Form 40 and CFTC Form 40S and impose a continuing obligation on traders to update previously filed CFTC Form 40 or CFTC Form 40S as directed in the CFTC's special call. Compliance with these rules has been delayed through no-action relief until February 11, 2016 (unless no-action relief is extended).

Who must file? Traders with reportable positions or who own or control volume threshold accounts

or sub-accounts and receive a special call by the CFTC.

**Definitions:** With respect to exchange-traded futures and options, a "reportable position" is any

open contract position that at the close of the market on any business day equals

or exceeds the thresholds in CFTC Regulation 15.03, which sets forth specified limits for a number of commodities.

With respect to paired swaps and swaptions, a "reportable position" is a position in any one futures equivalent month, comprised of 50 or more futures equivalent paired swaps or paired swaptions based on the same commodity underlying a futures contract listed in CFTC Regulation 20.2, grouped separately by swaps and swaptions, then grouped by gross long contracts on a futures equivalent basis or gross short contracts on a futures equivalent basis.

A "volume threshold account" is a trading account that carries "reportable trading volume" on or subject to the rules of a reporting market that is a designated contract market ("DCM") or swap execution facility ("SEF"). These accounts could include trading in futures, options on futures, swaps, and any other product traded on or subject to the rules of a DCM or SEF.

"Reportable trading volume" is defined as trading volume of 50 or more contracts, during a single trading day, on a single reporting market that is a DCM or SEF, in all instruments that such reporting market designates with the same product identifier.

What needs to be filed?

CFTC Form 40 (for exchange-traded futures and/or options) or CFTC Form 40S (for paired swaps and/or swaptions).

When are filings due?

As specified in the CFTC's special call.

How is filing completed?

Via manual submission through email, facsimile or regular mail. As of February 11, 2016 (unless no-action relief is extended), submissions must be made electronically through the CFTC's web-based submission process at <a href="www.cftc.gov">www.cftc.gov</a>, through a secure FTP data feed to the CFTC or as otherwise instructed by the CFTC and updated on an ongoing basis as directed in the CFTC's special call.

This update was authored by:



Karen L. Anderberg London +44 20 7184 7313 karen.anderberg@dechert.com



Andrew L. Oringer
New York, NY
+1 212 698 3571
andrew.oringer@dechert.com



Michael L. Sherman
Washington, DC
+1 202 261 3449
michael.sherman@dechert.com



Daniel L. Clausen
New York, NY
+1 212 649 8747
daniel.clausen@dechert.com





Julien Bourgeois
Washington, DC
+1 202 261 3451
julien.bourgeois@dechert.com



Keith T. Robinson Washington, DC +1 202 261 3438 keith.robinson@dechert.com



David A. Vaughan Washington, DC +1 202 261 3355 david.vaughan@dechert.com



Philip T. Hinkle Washington, DC +1 202 261 3460 philip.hinkle@dechert.com

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